





### State County Partnership

Arizona Legislative Academy

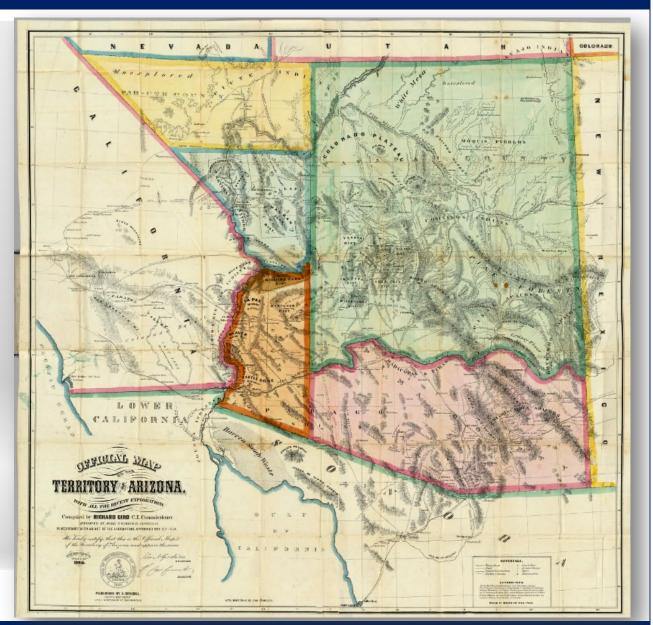
**Brad Carlyon**, County Attorney, Navajo County **James Jayne**, Manager, Navajo County *January 5, 2017* 

# Arizona's Territorial Days





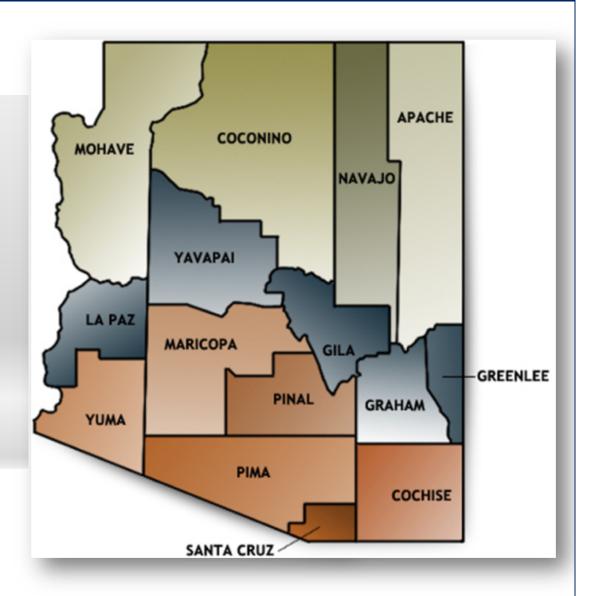
- 4 Territorial era counties in 1864
  - o Mohave
  - o Pima
  - o Yavapai
  - o Yuma
- The now defunct Pah-Ute County split from Mohave County in 1865, but merged back in 1871.
- 14 Counties at Statehood in 1912



### **Arizona Counties**



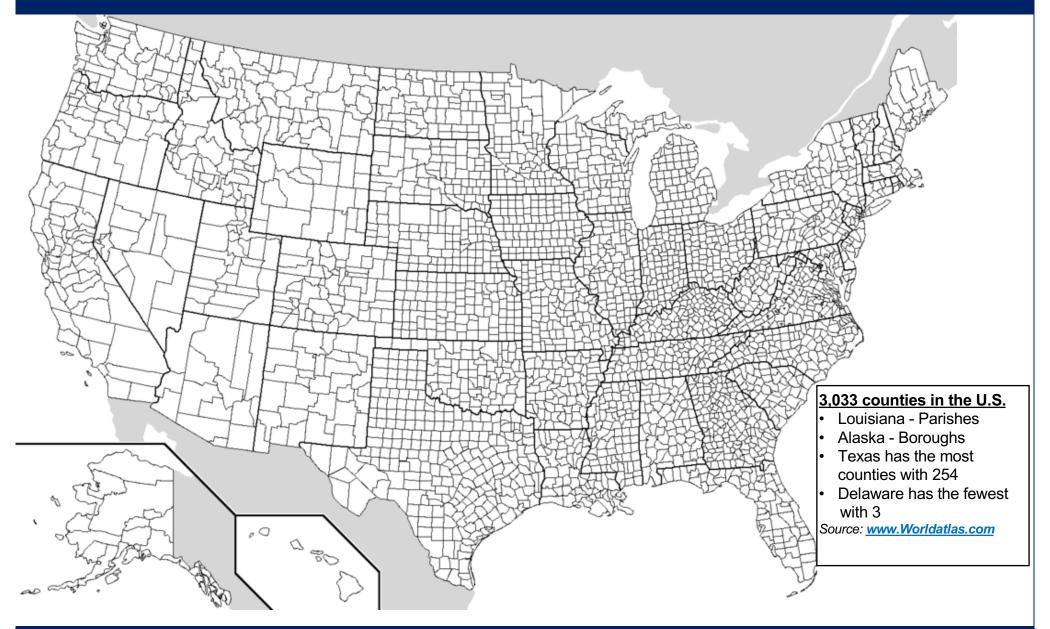
- 15 counties in Arizona
- All counties have a 3 or 5 member board
- There are more than 300
   County Elected Officials in Arizona, including 61 County Supervisors



# U.S. County Map







### What is the role of counties?



- Counties are political subdivisions of the state, charged with implementing state law and policy on a regional level - overseen by locally elected officials
- Unlike cities, counties do not have "home rule" (authority to act independently of the state), therefore, counties only have powers and authorities delegated to them by the Arizona Legislature and State Constitution

# How is a county organized?





### **VOTERS ELECT** (State Law Mandates Activities of Elected Officials)

**Board of Supervisors** 

**County Administrator** Clerk of the BOS **County Engineer Medical Examiner Public Defender Public Fiduciary** 

Other departments, boards, and commissions

**Sheriff** 

**Treasurer** 

Recorder

**Assessor** 

**County Attorney** 

**School Superintendent** 

**Clerk of Superior Court** 

### How are Counties Governed?



- Power is derived by Arizona Constitution and state law and is divided between elected governing body (board of supervisors) and separately elected officials
  - Constitutional Offices
  - Statutory Duties
- State law endows county supervisors with budgetary authority over the county
- The structure of county government requires close collaboration among the elected officials to promote an efficient, effective organization.

# Regionally Efficient Services

VOTE





Providing public safety and jail operations through the Sheriff's Office

Prosecuting state crimes through the County Attorney

Providing for indigent defense through the Public Defender

Coordinating emergency management and response

Conducting elections and maintaining voter records

Record and store legal documents, including deeds, mortgages, etc.

Operation and maintenance of county fair and parks





Operation of Superior courts and Justice of the Peace courts



Probation operations (in conjunction with the state)



Building and maintenance of roadways and bridges



Assess and collect property taxes on behalf of schools and other districts



Set and implement zoning, subdivisions, and other land-use regulations



Administer environmental and public health programs & inspections



Provide medical examiner and indigent burial services

# Counties by the Numbers





Arizona has diverse counties

Public Finances

3,942,169

Counties manage the collection



Maricopa County

Greenlee County

#### Courts



Arizona's county courts processed more than 211,000 cases through

Superior Court in

2012.

Transportation

Counties are responsible for more than 20,000 miles of roads in Arizona and for the maintenance of 1,035 bridges

Data compiled from the Arizona Association of Counties Summer/Fall of Counties 2012. Population estimates are from the U.S. Census Bure

### Arizona Counties Matter

Arizona's County Governments provide essential services that millions count on every day. From public safety and courts to elections and public health, and from educational services to public finance, property record management and transportation - your county does so much!

With America's system of FEDERALISM, counties are a KEY LEVEL of government, **DIRECTLY** serving the people.

As governments created by states, counties provide ESSENTIAL PUBLIC SERVICES including many mandated by FEDERAL and STATE laws and regulations.

#### Law Enforcement

Arizona's counties operate 31 jails across the state



inmates on any given day

#### Services

more than

Public Safety & Jails Counties employ

37,000

Elections Record-keeping Transportation Mental Health Services

Health care

Arizonans delivering Community Colleges a variety of services Parks & Recreation Animal Care & Control

> Flood Control ...and so much more

Elections



Counties fund and oversee more than

1.830

polling places

and coordinate 15,076 poll workers EVERY TWO YEARS



Arizona's County Governments provide essential services that millions of your constituents count on every day.

Data compiled from the Arizona Association of Counties Summer/Fall 2013 and from the National Association of Counties 2012. Population estimates are from the U.S. Census Bureau

### What else do counties do?





# Perform city-type functions in unincorporated areas

- Local law enforcement (sheriff) and justice courts (misdemeanors)
- Build and maintain roads, manage transportation system, enforce building safety codes
- Set and implement zoning, subdivision and other land use regulations

# County Population Distribution





| County     | 2015 Population<br>Estimate | 2015 Incorporated Population | 2015<br>Unincorporated<br>Population | % of Unincorporated Population 2015 |
|------------|-----------------------------|------------------------------|--------------------------------------|-------------------------------------|
| Apache     | 72,215                      | 10,404                       | 61,811                               | 85.60%                              |
| Cochise    | 129,112                     | 78,198                       | 50,914                               | 39.40%                              |
| Coconino   | 141,602                     | 86,366                       | 55,236                               | 39.00%                              |
| Gila       | 54,406                      | 28,363                       | 26,043                               | 47.90%                              |
| Graham     | 38,475                      | 17,337                       | 21,138                               | 54.90%                              |
| Greenlee   | 10,555                      | 5,312                        | 5,243                                | 49.70%                              |
| La Paz     | 21,183                      | 6,985                        | 14,198                               | 67.00%                              |
| Maricopa   | 4,076,438                   | 3,782,560                    | 293,878                              | 7.20%                               |
| Mohave     | 205,716                     | 127,447                      | 78,269                               | 38.00%                              |
| Navajo     | 109,671                     | 40,176                       | 69,495                               | 63.40%                              |
| Pima       | 1,009,371                   | 648,348                      | 361,023                              | 35.80%                              |
| Pinal      | 406,468                     | 201,543                      | 204,925                              | 50.40%                              |
| Santa Cruz | 50,270                      | 22,873                       | 27,397                               | 54.50%                              |
| Yavapai    | 217,778                     | 131,637                      | 86,141                               | 39.60%                              |
| Yuma       | 214,991                     | 150,811                      | 64,180                               | 29.90%                              |
| Arizona    | 6,758,251                   | 5,338,360                    | 1,419,891                            | 21.00%                              |

<sup>\*</sup>All data obtained via July 1, 2015 population estimates for Arizona's Counties via Arizona's Office of Employment and Population Statistics.

### How are counties funded?



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Counties are funded through a combination of local and stateshared revenue (sources in blue are statutorily capped):

### Local tax revenue

- Half-cent sales tax
- Primary property tax
- Secondary property tax (for dedicated purposes)

### State-shared revenue

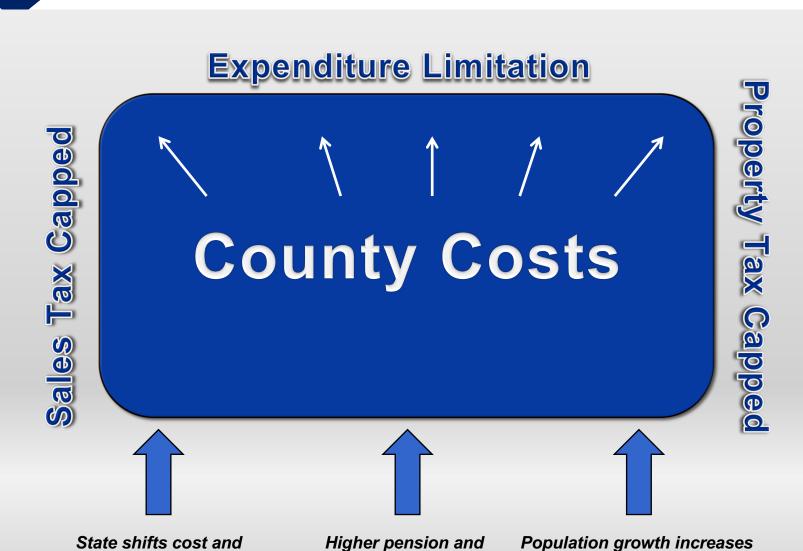
- Sales tax (cities receive a portion of state income tax)
- Vehicle license tax
- Highway User Revenue Fund (HURF)
  - Over \$140.6 Million diverted from counties since 2009

# Do counties have financial flexibility?

responsibilities to counties







healthcare costs

demand for more services

# 5 Forces Impacting County Operations





U.S. Executive, Congressional & Federal Agencies



Arizona's 15
County
Governments



The Executive & State Agencies



The Courts



Ballot & Voter Initiatives



# Takeaways



- Since counties provide constitutional and state mandated services (*public* safety, transportation and criminal justice), your policy choices affect local costs and county responsiveness to constituents.
  - Federal, state and judicial action drive costs in county operations.
- Unlike cities, counties have limited financial flexibility and fixed, limited revenue streams.
- Counties need relief; state action diverting local resources for state obligations is bad public policy and damaging local services.
  - County impacts since 2009: \$504.4 million
  - Counties currently pay a portion of 4 state agencies, historically funded by the state GF
  - Absent relief counties will lose \$52.42 million in this year's budget
- County officials are your partners in serving your constituents.

# CSA-AACo Partners in County Advocacy





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